

Appendix G.
Technical Memorandum – Alternatives Analysis Methods for Project EIR/EIS
(October 2009)

California High-Speed Train Project



THIS PAGE INTENTIONALLY LEFT BLANK

TECHNICAL MEMORANDUM

**Alternatives Analysis Methods
For Project EIR/EIS
Version 2**

Prepared By: _____
Steven Wolf

Checked By: _____
Bryan Porter

Approved By: _____
Steven Wolf, Environmental Manager

Released By: _____
Anthony Daniels, Program Director

Reviewed By: _____
Dan Leavitt, Deputy Director, CHSRA

Revision	Date	Description
0	22 June 09	Initial Release
1	15 Aug 09	PMT Revisions
2	08 Sept 09	AG Comments and Revisions

TABLE OF CONTENTS

1.0 PURPOSE	1
1.1 INTRODUCTION.....	1
1.2 APPLICABILITY.....	1
1.3 OVERVIEW.....	1
1.4 ADDITIONAL INFORMATION.....	2
2.0 LEVEL OF EFFORT	3
2.1 APPROACH.....	3
2.2 COORDINATION.....	5
3.0 ASSESSMENT / ANALYSIS	6
3.1 ALTERNATIVES EVALUATION.....	6
3.2 SCOPE OF ANALYSIS.....	6
4.0 EVALUATION MEASURES	7
4.1 CHSTP DESIGN OBJECTIVES	7
4.2 COMPARISON OF ALTERNATIVES.....	7
5.0 DOCUMENTATION	10
5.1 LEVEL OF IMPACT.....	10
5.2 ALTERNATIVES COMPARISON.....	10
6.0 REFERENCES	11
6.1 INFORMATION FOR INCLUSION	11

THIS PAGE INTENTIONALLY LEFT BLANK

1.0 PURPOSE

1.1 Introduction

This memorandum serves as a guide to the regional teams in conducting Alternatives Analysis (AA) studies for California High-Speed Train (HST) project sections of the HST system. The AA will incorporate conceptual engineering information and will identify feasible and practicable alternatives to carry forward for environmental review and evaluation in Environmental Impact Reports/Environmental Impact Statements (EIR/EIS) for sections of the California HST Project (CHSTP). In developing the AA the regional teams will begin analysis with the alternatives selected with the previously prepared statewide and Bay Area program EIRs/EISs. After identifying initial project alternatives; alignment plans, profiles, and sections will be developed and used for the preliminary evaluation of the alternatives. The AA evaluations will be used to assist the California High-Speed Rail Authority (Authority) and the Federal Railroad Administration (FRA) in identifying the range of potentially feasible alternatives to analyze in the draft project EIR/EIS. The guidelines contained in this memorandum are designed to maintain consistency among the regional teams in identifying an appropriate range of alternatives to analyze in each EIR/EIS, conducting a preliminary analysis, applying evaluation measures, and documenting the evaluation process, while still allowing flexibility to account for consideration of regional differences.

1.2 Applicability

The AA is intended to provide the Authority and the FRA with sufficient information and documentation to provide a clear understanding of the evaluation process used to identify and define a range of reasonable, practicable, and feasible project alternatives. The Authority and the FRA expect to make the results of the AA available for public input. The alternatives evaluation will support decisions guiding the project design and environmental review process, including specifically the identification of reasonable alternatives to be further considered in the project environmental analysis and the identification of alternatives that will not be studied in the EIR/EIS analysis. The Authority and the FRA will make these decisions considering agency and public input. The results of the AA will be presented in an AA Report providing the basis for drafting the Alternatives chapter in the Draft Project EIR/EIS.

This memorandum applies to the initial review and analysis process to be used by each of the regional teams in identifying the full range of HST project alternatives and station sites for preliminary review in order to support decisions determining the reasonable and feasible alternatives to carry forward for further engineering and environmental review. Each regional team is to use the engineering HST Basis of Design Technical Memo in its evaluation efforts, but will have flexibility if needed, to identify additional evaluation measures that are specific to its region. This memorandum is consistent with the guidelines developed for the project environmental review phase, as defined by the HST Project Environmental Analysis Methodologies Report, and will help to ensure a consistent level of documentation of the analytic process for determining the alternatives to be analyzed in a project EIR/EIS.

1.3 OVERVIEW

Whereas the program EIR/EISs analyzed alternative corridors and station location alternatives, site-specific alignment and station alternatives will be developed for the project AA. In the statewide program EIR/EIS, No Project, Modal, and HST Alternatives were considered. The Authority and FRA selected the HST Alternative and selected corridor alternatives and station location options for further analysis, and identified needs for HST system cleaning and maintenance facilities. The Bay Area to Central Valley HST Program EIR/EIS supported Authority and FRA selection of corridor alternatives and station location options for further analysis in the Bay Area and Central Valley regions. The program-level environmental reviews were integrated with early steps in the Clean Water Act Section 404 alternatives analysis process.

The evaluation conducted for each of the AAs will be based on a level of detail that considers preliminary project features at a 2% to 4% level of engineering design. The analysis of alternatives will take into account previous work conducted for the Program EIRs/EISs. In some locations, program-level decisions narrowly defined the HST corridor, while in other locations a broader area was defined as the corridor for

further evaluation. In addition, each of the regional teams will consider public and agency comments in response to the project EIR/EIS scoping processes and direction from the Authority and FRA. Input received during the agency involvement process will also be considered a key part of the alternatives analysis process to identify reasonable and feasible alternatives to carry forward for environmental review. The AA reports will document how each of the alternatives meets the Purpose and Need for the project, and how evaluation measures were used to determine which alternatives would be carried forward for environmental analysis and which alternatives did not meet the evaluation measures and would not be carried forward for further analysis. An outline of the AA Report is attached as Appendix A.

After the AA Reports have been finalized with the practicable and feasible HST location and design alternatives, a Draft Project Description will be prepared incorporating a description of the alternatives to be carried forward for environmental review. The Draft Project Description will describe all design features and assumptions for the alternatives to support environmental evaluation and will be updated and finalized when a level of 15% preliminary engineering design is completed.

1.4 Additional Information

Additional information and resources on HST system background, technical guidance, and evaluation measures as well as previous Authority and FRA decisions can be found in the following locations.

<http://www.cahighspeedrail.ca.gov/>

Final Program EIR/EIS, Volumes 1 through 3, August 2005; the Authority's Certification and Decision on the Final Program EIR/EIS (Resolution No. 05-01); FRA Record of Decision for California High-Speed Train System, November 18, 2005, including the Mitigation Monitoring and Reporting Plan, the Summary of Public Comments from CEQA Certification, and the Errata for the Final Program EIR/EIS.

Final Bay Area to Central Valley High-Speed Train Program EIR/EIS, Volumes 1 through 3, May 2008, including the Mitigation Monitoring and Reporting Plan, the Summary of Public Comments from CEQA Certification, and the Errata for the Final EIR/EIS; the Authority's Certification and Decision on the Final Program EIR/EIS (Resolution No. 08-01); and FRA Record of Decision, December 2, 2008.

<https://ww2.projectsolve2.com/eRoom/SFOF/CAHSRProgramMgmt>

2.0 LEVEL OF EFFORT

2.1 APPROACH

The AA will document the initial process of defining and evaluating project alternatives for sections of the HST system. The process will begin with the alignment and station information provided in the relevant program EIR/EIS, which with additional information gathered by the section design team and information collected during scoping, will be used by the team to identify preliminary project alternatives. These alternatives will include alignment alternatives, station site alternatives, alternative sites for maintenance and storage facilities, and power supply facility alternatives needed for the HST system section. As the AA process continues, the alternatives will be revised using CHSTP design criteria for trackwork geometries, civil and structures design, systems design, and train operations.

The AA Reports are to provide sufficient detail to document the evaluation process used to identify reasonable and feasible project alternatives that would meet the Purpose and Need for the project and are consistent with the Basis of Design Report, as well as to identify those alternatives where environmental issues (severe conflicts or constraints) or engineering challenges may justify dropping them from further analysis. The AA Reports are to provide comparative information and data that highlight and compare similarities and differences between alternatives by using project design criteria. Each Regional Team will evaluate preliminary location and design alternatives against existing conditions, project-related changes, applicable state and federal standards, environmental impact criteria, design criteria, construction and operating factors, to support identification and selection of the reasonable range of practicable and feasible alternatives for project environmental review.

The process will include the following steps:

Step 1: Initial Development of Alternatives

Using the selected program-level corridor alignments and station locations, develop site-specific project alternatives considering current contextual conditions and constraints as well as information gathered during the scoping process. It is essential to start with the selected program alternatives as these were identified as likely to contain the Least Environmentally Damaging Practicable Alternative (LEDPA) with concurrence by the U.S. Environmental Protection Agency and the U.S. Army Corps through the Clean Water Act Section 404 alternatives analysis process.

A presentation will be made to the PMT/Authority/FRA on the initial alternatives developed for further consideration through the AA process based on:

- a) the Program Level selected alternatives, alignment routes, and station locations and consideration of purpose and need/project objectives;
- b) public and agency input received during and after scoping; and
- c) further analysis of the study area to identify alternatives and/or variations and design options that are practicable and feasible.

The results of the presentation and review comments received will be documented in a Draft section of the AA Report entitled *Initial Development of Alternatives*.

Step 2: Early Outreach to Agencies and Public

The initial alternatives identified for further consideration will be presented informally to the local and state participating, responsible and trustee agencies and the federal participating and cooperating agencies identified in the CAHST Agency Coordination Plan and have agreed to be part of the HST Project environmental process. When project alternatives encroach or pass over or under State Highway facilities, coordination with Caltrans will be initiated by the regional team. The regional team will also seek comment from non-governmental agencies such as operating railroads. The initial alternatives will also be presented to Native American tribes and minority and/or low income interest groups as part of

the outreach implementation for HST Projects presented in *Technical Memo Agency, Environmental Justice, and Tribal Coordination Guidelines for Project Level EIR/EIS* dated July 31, 2009.

Following the presentation to the agencies and non government agencies, public information meetings will be conducted, as needed, to present the initial alternatives identified for further consideration.

Step 3: Revise Initial Development of Alternatives AA Report Section

Based on information and feedback received from early outreach, the Draft section of the AA Report, *Initial Development of Alternatives*, will be revised and resubmitted to the PMT/Authority/FRA for review.

Step 4: Conduct Project Alternatives Staff Workshop

A workshop will be conducted by the Regional Consultants with the PMT/Authority/FRA to present the details and information regarding all alternatives studied to date. This will include discussion of severe design constraints or conflicts, and environmental impacts and benefits for each alternative. The purpose of the workshop is to obtain direction from the Authority and FRA on the need for further investigating specific alternatives, to discuss alternatives where no further analysis is needed, evaluation results and conclusions, and material to present in the AA Report.

Step 5: Prepare Alternatives Analysis (AA) Draft Report

An AA Draft Report will be prepared that presents the results of the AA process to this point. The AA Draft Report will include a preliminary definition of the project alternatives using the Basis of Design Report and applicable Technical Memoranda.

Step 6: Initiate PMT/Authority/FRA/AG Review

The AA Draft Report will be reviewed by the PMT/Authority/FRA. When approved for release, the AA Draft Report will be posted to the Authority's website.

Step 7: Make Presentation to CAHSRA Board

The results of the AA Draft Report will be presented to the Board as an information agenda item.

Step 8: Conduct Outreach to Agencies and Public

The alternatives identified for inclusion in the EIR/EIS will be presented to the local and state participating, responsible, and trustee agencies and the federal participating and cooperating agencies identified in the CAHST Agency Coordination Plan that have agreed to participate in the HST Project environmental process. Coordination with Caltrans will be initiated by the regional team when project alternatives encroach or pass over or under State Highway facilities. The regional team will also seek input from non-governmental agencies such as operating railroads. The alternatives identified for inclusion in the EIR/EIS will also be presented to Native American tribes and minority and/or low income interest groups as part of the outreach implementation for HST Projects presented in *Technical Memo Agency, Environmental Justice, and Tribal Coordination Guidelines for Project Level EIR/EIS* dated July 31, 2009.

Following the presentation to the agencies and non government agencies, public information meetings will be conducted, as needed, to present the alternatives identified for inclusion in the EIR/EIS.

Step 9: Prepare Alternatives Analysis (AA) Final Report

An AA Draft Report will be finalized and will include the results of outreach meetings and consultation with cooperating and other agencies. The AA Final Report will be reviewed by the PMT/Authority/FRA and posted to the Authority's website when approved for release.

Step 10: Prepare Draft Project Description

A draft Project Description will be prepared with the results of the AA Final Report and the level of engineering design completed to date. The Project Description will be updated as the engineering design continues and finalized when 15% design is completed.

2.2 COORDINATION

Each Regional Team will coordinate their efforts with the project management team (PMT), Authority, and FRA. Coordination will also occur with other Regional Teams, as needed, for similar technical work occurring within immediately adjacent sections of the proposed HST system.

Preliminary information including the initial project alternatives as well as initial alternatives screening and evaluation shall be presented to the PMT, Authority, and FRA using diagrams, drawings, and memoranda that effectively communicate the information while minimizing preparation time and effort. The AA reports will be initially reviewed by the PMT, revised and submitted to the Authority and FRA for their review and comment. In addition, each AA Report will contain a discussion of the coordination and consultation efforts related to alternatives analysis and opportunities for agency and public input in the process. Coordination among regional teams is required at shared project limits where the end points would connect at common stations (example: Union Station for Anaheim to LA and LA to Palmdale sections).

3.0 ASSESSMENT / ANALYSIS**3.1 ALTERNATIVES EVALUATION**

The AA evaluation will be conducted using standardized evaluation measures so that each of the alternatives can be compared with each other in an effort to identify feasible and reasonable alternatives for study and alternatives that would not be studied due to environmental or engineering issues that would make approvals or implementation infeasible, that would not reduce or avoid adverse environmental impacts, that would not meet purpose and need and project objectives, or would not be feasible or practicable to construct. Starting with the alternatives selected through the program-level analyses, each AA Report will assess preliminary alignments and station sites appropriate to the section of the HST system being studied, using the evaluation measures discussed in Section 4.0; however, each of the regional teams will have the flexibility to weight evaluation measures differently to reflect the relative importance of issues in their region. Each report will include a brief discussion that characterizes key constraints or concerns in the region and explains evaluation measures used. Specific evaluation measures to be used in addition to the evaluation measures listed in Section 4.0 below must be discussed with and approved in advance by the PMT, Authority, and FRA. Applicable evaluation, discussion, and conclusions from the program EIRs/EISs should be incorporated as appropriate into the AA Reports.

3.2 SCOPE OF ANALYSIS

Whereas the Program EIR/EIS evaluated the potential impacts various system alternatives would have at a planning level of detail, the AA Reports will assess preliminary project alignments, station sites and related facilities sites at a site-specific level of detail. The AA Reports will document literature review, database queries, and field reconnaissance and will include a discussion of potential environmental constraints related to short-term and long-term effects. Short-term impacts will include construction, construction staging and other implementation issues. Long-term impacts will consider the direct and indirect effects and daily operations of the project. The AA Reports are to describe the physical effects of the location and design alternatives as well as consistencies with federal, and state environmental standards and future planned development. The AA Reports are to describe a range of typical measures or engineering designs that could be considered to avoid, minimize, or mitigate potential impacts and an assessment of the reasonableness and feasibility of these measures. Appropriate measures and engineering designs to be considered should be identified first from the mitigation monitoring and reporting programs approved for the two Program EIR/EISs, and then should be further defined and refined to apply to the site-specific and regional issues.

4.0 EVALUATION MEASURES

4.1 CHSTP DESIGN OBJECTIVES

Project alternatives shall be evaluated using system performance criteria that address design differences and qualities. Alignment and station performance objectives and criteria are:

Objective	Criteria
Maximize ridership/revenue potential	Travel time Route length
Maximize connectivity and accessibility	Intermodal connections
Minimize operating and capital costs	Operations and maintenance issues and costs

4.2 COMPARISON OF ALTERNATIVES

In addition to the CHSTP objectives and criteria above, further measures to evaluate and compare the project alternatives are described below. Where it is possible to quantify the effects, estimates are to be provided, and where it is not possible to quantify effects, qualitative evaluation should be provided.

A. Land use supports transit use and is consistent with existing, adopted local, regional, and state plans, and is supported by existing or future growth areas as measured by:

Measurement	Method	Source
Development potential for Transit Oriented Development (TOD) within walking distance of station	Identify existing and proposed land uses within 1/2-mile of station locations. Identify if there are TOD districts, a TOD overlay zones, mixed use designations, or if local jurisdiction have identified station areas for redevelopment or economic development	Regional and local planning documents and land use analysis and input from local planning agencies
Consistency with other planning efforts and adopted plans	Qualitative - General analysis of applicable planning and policy documents	Land use analysis and input from planning agencies

B. Construction of the alternative is feasible in terms of engineering challenges and right-of-way constraints as measured by:

Measurement	Method	Source
Constructability, access for construction; within existing transportation ROW	Extent of feasible access to alignment for construction	Conceptual design plans and maps
Disruption to existing railroads	Right-of-way constraints and impacts on existing railroads	Conceptual design plans and maps

Disruption to and relocation of utilities	Number of utilities crossed.	Conceptual design plans and maps
---	------------------------------	----------------------------------

C. Minimize disruption to neighborhoods and communities – extent to which an alternative minimizes right-of-way acquisitions, minimizes dividing an established community and minimizes conflicts with community resources as measured by:

Measurement	Method	Source
Displacements	If possible, estimate number of properties by land use type that would be displaced. Or acres of land within the right-of-way/station footprint, by type of land use: single family, multifamily, retail/commercial, industrial, etc.	Identified comparing the alignment conceptual design drawings with aerial photographs, zoning maps, and General Plan maps.
Properties with Access Affected	Estimate number of potential locations along the alignments or at station locations where, and extent to which, access would be affected.	conceptual design plans and aerial photographs
Local Traffic Effects round stations	Identify potential locations where increase in traffic congestion or LOS are expected to occur.	Existing traffic LOS from local jurisdictions
Local Traffic Effects at-grade separations	Identify potential locations at-grade separations where increases in traffic congestion or LOS are expected to occur.	Existing traffic LOS from local jurisdictions

D. Minimize impacts to environmental resources – extent to which an alternative minimizes impacts on natural resources as measured by:

Measurement	Method	Source
Waterways and wetlands and nature preserves or biologically sensitive habitat areas affected	Identify new bridge crossings required; rough estimate of acres of wetlands, width of waterways crossed; acres and species of T&E habitat affected; acres of natural areas/critical habitat affected	conceptual design plans and GIS layers; Section 404(b)1 analysis
Cultural resources	Identify locations of NRHP or CHRIS listed properties. For archaeological resources identify areas of high or moderate sensitivity based on previous studies conducted in the study area.	Based on conceptual design plans and GIS layers; Section 4(f) studies and cultural resource records search and surveys
Parklands	Estimate number and acres of parks that could be directly and indirectly affected. This would also include major trails that would be crossed;	conceptual design plans and GIS layers; Section 4(f) studies

Agricultural lands	Estimate acres of prime farmland, farmland of statewide importance, unique farmland, and farmland of local importance within preliminary limits of disturbance	conceptual design plans and GIS layers
--------------------	--	--

E. Extent to which an alternative minimizes impacts on the natural environment as measured by:

Measurement	Method	Source
Noise/Vibration effects on sensitive receivers	Identify types of land use activities that would be affected by HST passby noise and ground vibration.	Results of screening level assessment: inventory of potential receivers from site survey and aerial maps
Change in visual/scenic resources	Identify number of local and scenic corridors crossed and scenic/visual resources that would be affected by HST elevated structures in scenic areas and shadows on sensitive resources (parks). Identify locations where residential development is in close proximity to elevated HST structures.	Results of general assessment; survey of alignment corridors and planning documents from local and regional agencies
Maximize avoidance of areas with geologic and soils constraints	Identify number of crossings of known seismic faults, estimate acres of encroachment into areas with highly erodible soils, acres of encroachment into areas with high landslide susceptibility.	USGS maps and available GIS data; CA Dept. of Conservation's California Geologic Survey, Regional Geologic Hazards & Mapping Program, Check Map Index to identify maps appropriate for HST sections [www.conervation.ca.gov]
Maximize avoidance of areas with potential hazardous materials	Identify hazardous materials/waste areas to avoid and constraints	Data from previous records search conducted for other projects within study area.

5.0 DOCUMENTATION

5.1 LEVEL OF IMPACT

Each preliminary alternative should be evaluated individually under each objective and criterion at a preliminary level of analysis sufficient to identify potentially severe constraints and to provide an overall comparative analysis of the potential 'levels of impact' for the alternatives in a summary format. This information is expected to support determination of the feasible alternatives to be analyzed in the Draft Project EIR/EIS and the alternatives dismissed from further consideration. Starting with the Authority's adopted program-level Mitigation Monitoring and Reporting Plans, the Regional Team should identify practical mitigation measures, design considerations or avoidance techniques to address ways to minimize or avoid potentially significant impacts for consideration in the EIR/EIS. The measures should illustrate a general approach versus describing specific mitigation measures which would be addressed in the EIR/EIS. The measures should account for cause, effect, resolution and follow an "if this", "then that" format. Consideration should be given to estimated costs and likely ability to mitigate different ROW and environmental impacts.

5.2 ALTERNATIVES COMPARISON

The primary purpose of the AA Reports is to clearly describe the relative differences between preliminary alternatives based on a consistent set of evaluation measures applied to each alternative. The AA Reports will summarize the attributes, potential design issues and environmental impacts and benefits for each alternative in matrix format. Alternatives identified to be dropped from further analysis should be included in the matrix and reasons for dropping the alternative should be described in the summary.

6.0 REFERENCES

6.1 INFORMATION FOR INCLUSION

All references will follow the format guidelines provided for the CHSTP. All sources must be referenced, including text, data, graphics, base maps, etc. Full referencing is also required in the text of the document in a footnote at the end of the sourced text. For tables, references will be listed as sources at the bottom of the table. For graphics, references, including base mapping, will be listed as sources in the legend.

THIS PAGE INTENTIONALLY LEFT BLANK

APPENDIX A

ALTERNATIVE ANALYSIS REPORT OUTLINE

THIS PAGE INTENTIONALLY LEFT BLANK

California High-Speed Train Project



THIS PAGE INTENTIONALLY LEFT BLANK

____ to ____ Section Project EIR/EIS

ALTERNATIVES ANALYSIS REPORT

Prepared by: _____
XXX Date

Checked by: _____
XXX Date

Reviewed by: _____
XXX Date

Approved by: _____
XXX Date

Released by: _____
XXX Date

Revision	Date	Description
0		
1		
2		

TABLE OF CONTENTS

ABBREVIATIONS / ACRONYMS -----	II
1.0 INTRODUCTION -----	1
1.1 California HST Project Background-----	1
1.2 ____ to ____ EIR/EIS Background -----	1
1.3 Study Area -----	1
1.4 Purpose of Study -----	1
2.0 Alternatives Development Process -----	2
2.1 HST Project Purpose -----	2
2.2 Identification of Alternatives to be Carried Forward -----	3
2.3 HST Design Objectives-----	3
2.4 Comparison of Project Alternatives -----	4
3.0 Project Alternatives -----	7
3.1 No Project Alternative -----	7
3.1.1 RELATED STUDIES -----	7
3.2 Program Alternatives -----	7
3.2.1 STATEWIDE PROGRAM EIR/EIS ALTERNATIVES -----	7
3.2.2 ____ TO ____ ROUTING AND STATION ALTERNATIVES -----	7
3.2.3 PROGRAM ALTERNATIVE AND STATION LOCATIONS -----	8
3.3 Initial Development of Project Alternatives -----	8
3.3.1 INITIAL REVIEW OF ALTERNATIVES -----	8
3.3.2 AGENCY COORDINATION AND PUBLIC OUTREACH -----	8
3.3.3 ALTERNATIVES/OPTIONS CARRIED FORWARD/NOT CARRIED FORWARD --	8
4.0 Evaluation of Alternatives -----	9
5.0 Analysis Summary and Conclusions -----	10

THIS PAGE INTENTIONALLY LEFT BLANK

APPENDICES

Appendix A. Plan & Profile Drawings

FIGURES

Error! No table of figures entries found.

TABLES

Table 2-1: Alignment and Station Performance Objectives and Criteria.....	4
Table 2-2: Land Use Evaluation Measures	4
Table 2-3: Constructability Evaluation Measures.....	4
Table 2-4: Community Evaluation Measures.....	5
Table 2-5: Environmental Resources Evaluation Measures.....	5
Table 2-6: Natural Environment Evaluation Measures.....	6
Table 4-1: Summary of Comparison of Alternatives.....	9

ABBREVIATIONS / ACRONYMS

(Revise for each HST Project)

Amtrak National Railroad Passenger Corporation
Authority California High-Speed Rail Authority
BNSF Burlington Northern Santa Fe
Caltrans California Department of Transportation
CEQA California Environmental Quality Act
CNG Compressed Natural Gas
EIR Environmental Impact Report
EIS Environmental Impact Statement
FRA Federal Railroad Administration
GIS Geographic Information System
GPS Global Positioning System
HOV High Occupancy Vehicle
HST High-Speed Train
KOP Key Observation Point
LRT Light Rail Transit
MPH Miles per Hour
NEPA National Environmental Protection Act
PMT Program Management Team
ROW Right-of-Way
RRC Regional Rebuild Center
RTP Regional Transportation Plan
SR State Route
TOD Transit Oriented Development
USGS United States Geological Survey
UP Union Pacific

THIS PAGE INTENTIONALLY LEFT BLANK

1.0 INTRODUCTION

The California High-Speed Rail Authority (the Authority) is studying alternative alignments for a high-speed train section between _____ and _____. This study incorporates conceptual engineering information and identifies feasible and practicable alternatives to carry forward for environmental review and evaluation in the Environmental Impact Report/Environmental Impact Statement (EIR/EIS) under the California Environmental Quality Act (CEQA) and the National Environmental Protection Act (NEPA) for the _____ to _____ section of the California High-Speed Train (HST) Project.

1.1 CALIFORNIA HST PROJECT BACKGROUND

The California High-Speed Train (CAHST) is planned to provide intercity, high-speed train service on over 800 miles of tracks throughout California, that will connect the major population centers of Sacramento, the San Francisco Bay Area, the Central Valley, Los Angeles, the Inland Empire, Orange County, and San Diego. The HST system is envisioned as a state-of-the-art, electrically powered, high-speed, steel-wheel-on-steel-rail technology, which will include state-of-the-art safety, signaling, and automated train-control systems. The trains will be capable of operating at speeds of up to 220 mph over a fully grade-separated, dedicated track alignment, with an expected express trip time between Los Angeles and San Francisco of approximately 2 hours and 40 minutes.

The California HST project will be planned, designed, constructed, and operated under the direction of the California High-Speed Rail Authority (Authority), a state governing board formed in 1996. The Authority's statutory mandate is to develop a high-speed rail system that is coordinated with the state's existing transportation network, which includes intercity rail and bus lines, regional commuter rail lines, urban rail and bus transit lines, highways, and airports.

1.2 _____ TO _____ EIR/EIS BACKGROUND

1.3 STUDY AREA

1.4 PURPOSE OF STUDY

This Alternatives Analysis (AA) Report uses preliminary planning, environmental, and engineering information to identify feasible and practicable alternatives to carry forward for environmental review and preliminary engineering design in the _____ to _____ HST Project EIR/EIS. This report is to assist the Authority and the FRA in identifying the range of potentially feasible alternatives to analyze in the draft Project EIR/EIS. It documents the preliminary evaluation of alternatives, indicating how each of the alternatives meets the purpose for the HST project, how evaluation measures were applied and used to determine which alternatives to carry forward for detailed environmental analysis, and which alternatives not to carry forward for further analysis.

The analysis begins with the alignment corridor selected at the conclusion of the 2005 Final Statewide Program EIR/EIS process. Public and agency comments in response to the Project EIR/EIS scoping processes and during ongoing interagency coordination meetings, and direction from the Authority and FRA were used to identify initial alternatives to carry forward for detailed environmental review. After identifying initial project alternatives, alignment plans, profiles, and cross-sections have been developed and used for this preliminary evaluation of the alternatives.

Section 2.0 describes the evaluation measures used for the AA process. Each of the project alternatives is described in detail in Section 3.0. Section 4.0 evaluates the alternatives and Section 5.0 summarizes the results of the AA analysis.

2.0 ALTERNATIVES DEVELOPMENT PROCESS

The process for this study involves the creation and refinement of alternatives, through a series of processes that are intended to compare alternatives. This study follows a defined alternative analysis process as described in the Technical Memo Alternatives Analysis for Project-Level EIR/EIS (December 2008), and uses both qualitative and quantitative measures that reflect a mixture of applicable policy and technical considerations.

The techniques that are used to gather information, develop and compare alternatives are described below:

Field Inspections of Corridors - The potential alignment, right-of-way, and station location are the subject of field inspection by experienced planning personnel, engineers, and analysts with experience in railroad operations, to identify conditions and factors not visible in aerial photos or on maps. Over the course of the study, field inspections become progressively more detailed as the alternatives are refined by the planning and engineering work.

Project Team Input and Review - The project team conducts team meetings to discuss alternatives and local issues that potentially impact alignments.

Qualitative Assessment - A number of the qualitative measures used to describe the alternative alignments are developed by professionals with experience in the construction and operation of high-speed rail and other transportation systems. These measures include constructability, accessibility, operability, maintainability, right of way, public infrastructure impacts, railway infrastructure impacts, and environmental impacts.

Engineering Assessment - Engineering assessments are provided for a number of measures that can be readily quantified at this stage of project development. The engineering assessments can provide information on project length, travel time, and configuration of key features of the alignment such as the presence of existing infrastructure.

GIS Analysis - The bulk of the assessment is performed using GIS data, which enables depictions of the project's interactions with a variety of measurable geographic features, both natural and built. GIS data is used to assess impacts on farmland, water resources, floodplains, wetlands, threatened and endangered species, cultural resources, current urban development, infrastructure, and oil and gas exploration and production.

Assessment and analysis measures have been developed for each step in the process outlined above. The evaluation measures, as applied, are progressively more technical and quantitative as alternatives evolve.

2.1 HST PROJECT PURPOSE

As a section of the statewide HST system, the purpose of the project is to provide reliable high-speed electric powered train service from _____ to _____ and that delivers predictable and consistent travel times. The _____ to _____ section of the HST System will provide greater access and choice of transportation modes, which will increase mobility throughout the Los Angeles County region and contribute to the increased mobility throughout California.

Specific project objectives of the HST system within the _____ to _____ section include:

- Improve mobility by relieving the mounting capacity and congestion constraints on the local interstate freeways (name freeways) and on State Routes (name state routes) through providing a choice of a high speed train transportation mode.

- Improve mobility by relieving the increasing capacity and congestion constraints at the XXX Airport through providing a choice of a high speed train transportation mode.
- Reduce the capacity constraints and congestion on freight and passenger rail infrastructure along the (name existing rail corridor) corridor by providing a choice of a high speed train transportation mode.
- Maximize connectivity and accessibility for passenger rail and transit at XXX Station.
- Provide a sustainable reduction in travel time between _____ and _____.
- Provide a HST alignment that is feasible in terms of engineering challenges and right-of-way constraints.
- Minimize disruptions to neighborhoods and communities along the corridor by minimizing right-of-way acquisitions, project design effects, and/or the potential for affecting community resources.
- Preserve environmental quality and protect sensitive environmental resources by reducing emissions and vehicle miles traveled for intercity trips within the XXX and XXXX Counties area, and by maximizing avoidance and minimizing impacts to sensitive environmental and natural resources adjacent to the project corridor.
- Maximize the ridership/revenue potential for the XXX Counties region by providing reliable HST operation.
- Minimize capital and operating costs related to construction, operations and maintenance of the _____ to _____ section of the statewide HST system.

2.2 IDENTIFICATION OF ALTERNATIVES TO BE CARRIED FORWARD

The aim of this document is to document the evaluation process and to identify alternatives that should be carried forward through the environmental process and engineering design. Significant issues that would qualify an alternative to be carried forward from further consideration include:

- Alternative meets purpose and need and project objectives in providing a sustainable reduction in travel time between major urban centers.
- Alternative has no environmental or engineering issues that would make approvals infeasible.
- Alternative is feasible or practical to construct.
- Alternative reduces or avoids adverse environmental impacts.

2.3 HST DESIGN OBJECTIVES

To determine each alternative's ability to meet the HST Project's primary intent, the project alternatives are evaluated using system performance criteria that address design differences and qualities in the alignment and the station locations in terms of performance. These objectives and criteria are summarized in

Table 2-1: Alignment and Station Performance Objectives and Criteria

Objective	Criteria
Max. Ridership/ Revenue potential	Travel Time
	Route Length
Maximize connectivity and accessibility	Intermodal connections
Minimize operating and capital costs	Operating and maintenance costs
	Capital cost

2.4 COMPARISON OF PROJECT ALTERNATIVES

In addition to the HST Project objectives and criteria presented above, additional measures are used to evaluate and compare the project alternatives. Each of these five additional measures is discussed in more detail below.

A. Land use supports transit use and is consistent with existing, adopted local, regional and state plans, and is supported by existing or future growth areas.

Table 2-2: Land Use Evaluation Measures

Land Use	Measurement	Method	Source
Development potential for Transit Oriented Development (TOD) within walking distance of station	Identify existing and proposed land uses within 1/2-mile of station locations. Identify if there are TOD districts, a TOD overlay zones, mixed use designations, or if local jurisdiction have identified station areas for redevelopment or economic development	Regional and local planning documents and land use analysis and input from local planning agencies.	
Consistency with other planning efforts and adopted plans	Qualitative - general analysis of applicable planning and policy documents	Land Use Analysis. Baseline Conditions Study	

B. Construction of the alternative is feasible in terms of constructability and right-of-way (ROW) constraints.

Table 2-3: Constructability Evaluation Measures

Constructability and Right of Way	Measurement	Method	Source
Constructability, access for construction, within existing transportation ROW	Extent of feasible access to alignment for construction	Conceptual design plans and maps	
Disruption to existing railroads	Right-of-way constraints and impacts on existing railroads	Conceptual design plans and maps	
Disruption to and relocation of utilities	Number of utilities diversions	Conceptual design	

	plans and maps
--	----------------

C. Minimizes disruption to neighborhoods and communities – extent to which an alternative minimizes right of way acquisitions, minimizes dividing an established community and minimizes conflicts with community resources.

Table 2-4: Community Evaluation Measures

Minimized Disruption to Neighborhoods and Communities		
Measurement	Method	Source
Displacements	If possible, number of properties by land use type that would be displaced. Or acres of land within the right-of-way/station footprint, by type of land use: single family, multifamily, retail/commercial, industrial, etc.	Identified comparing the alignment conceptual design drawings with aerial photographs, zoning maps, and General Plan maps.
Property with Access Affected	Identify potential locations along the alignments or at station locations where access would be affected.	Estimated off conceptual design plans and aerial photographs
Local Traffic Effects around Stations	Identify potential locations where increases in traffic congestion or LOS are expected to occur.	Existing traffic LOS from local jurisdictions
Local Traffic Effects at-grade separations	Identify potential locations at-grade separations where increase in traffic congestion or LOS are expected to occur.	Existing traffic LOS from local jurisdictions

D. Minimize impacts to environmental resources - extent to which an alternative minimizes impacts on natural resources.

Table 2-5: Environmental Resources Evaluation Measures

Minimized Impact on Environmental Resources		
Measurement	Method	Source
Waterways and wetlands and natural preserves or biologically sensitive habitat areas affected	Identify new bridge crossings required; rough estimate of acres of wetlands, linear feet of waterways; acres and species of T&E habitat affected; acres of natural areas/critical habitat affected	Measured off conceptual design plans and GIS layers.
Cultural Resources	Identify locations of NRHP or CHRIS listed properties. For archaeological resources identify areas of high or moderate sensitivity based on previous studies conducted in the study area.	Based on conceptual design plans and GIS layers; Section 4(f) studies and cultural resource records search and surveys.
Parklands	Number and acres of parks that could be directly and indirectly affected. This would also include major trails that would be crossed;	Based on conceptual design plans and GIS layers; Section 4(f) studies
Agricultural Lands	Acres of prime farmland, farmland of statewide importance, unique farmland, and farmland of local importance within preliminary limits of disturbance.	Based on conceptual design plans and GIS layers.

E. Enhances environmental quality — extent to which an alternative minimizes impacts on the natural environment.

3.0 PROJECT ALTERNATIVES

The evaluation of alternatives is based on the key differentiators between alternatives. Impacts or features of critical importance that are common to all alternatives are summarized in the section below.

3.1 NO PROJECT ALTERNATIVE

The No Project Alternative represents the existing conditions of the _____ to _____ section as it exists today and as it would exist in the future without the HST Project based on future development projects and improvements to the intercity transportation system that are programmed and funded for construction. The alternative includes current and future projects within the study area, as listed by Caltrans, XXX (include and cite all other transportation planning agencies including the most recent version of the Regional Transportation Plan (RTP)). Major projects included in the No Project Alternative are shown in XXXX (provide a graphic showing these projects in relation to the HST Project) and described below.

3.1.1 Related Studies

3.2 PROGRAM ALTERNATIVES

3.2.1 Statewide Program EIR/EIS Alternatives

The statewide Program EIR/EIS for the CAHST was completed in November 2005. The Authority and FRA selected the technology for the HST vehicles and identified potential route and station location options through the program environmental analysis. For a more detailed examination of these issues, refer to the *California High-Speed Train Final Program EIR/EIS*.

The Program EIR/EIS examined three major alternatives for the statewide transportation network. They were:

No Project Alternative – The State's transportation network as it is today, along with funded projects included in regional transportation plans.

Modal Alternative – Enhancements to the State's transportation network using existing modes and technologies (mainly expanded airports and highways).

High-Speed Train Alternative – A new high-speed train system to connect California's major urban centers.

The HST Alternative was the selected system alternative in the Program EIR/EIS. The No Project Alternative was not able to provide the needed level of intercity mobility in the future, while the Modal Alternative provided reduced mobility compared to the HST Alternative. In addition, the Modal Alternative would have a higher cost than the HST Alternative, and more significant environmental impacts.

_____ to _____ Routing and Station Alternatives

The alignment and station options carried forward for further consideration in the Program EIS/EIR for the _____ to _____ section are:

As part of these alignment and station options a shared-use option was considered. This option would include service to the urban centers on shared tracks with other passenger rail services. Based on the screening evaluation, the state-of-the-art high-speed steel-wheel-on-steel-rail technology considered for the system must also be capable of sharing tracks with other services at reduced speeds in heavily urbanized areas.

3.2.3 Program Alternative and Station Locations

The Authority and FRA selected the XXXXXX corridor for HST service between _____ and _____ (Provide graphic).

3.3 INITIAL DEVELOPMENT OF PROJECT ALTERNATIVES

(Present history of the development of the project alternatives starting with the Program Level alternatives.)

3.3.1 Initial Review of Alternatives

3.3.2 Agency Coordination and Public Outreach

(Need to provide a description of the two interagency meetings and a summary of the public outreach efforts. Append this report with the Outreach Summary Reports.)

3.3.3 Alternatives/Options Carried Forward/Not Carried Forward

Alternatives/Options not to be carried forward

-

Alternatives/Options to be carried forward:

-

4.0 EVALUATION OF ALTERNATIVES

Following the evaluation outlined in Section 2, each alternative is assessed for each of the project objectives and evaluation criterion. This information is then used to decide which alternatives are carried forward into preliminary engineering design and environmental review as part of the EIR/EIS.

Table 4-1: Summary of Comparison of Alternatives

Category	Measurement	Alternative 1	Alternative 2
Design Objectives	Journey time		
	Route length		
	Intermodal Connections		
	Operating Costs		
	Capital Costs		
Land Use	Potential for TOD		
	Consistency with other planning efforts		
Constructability	Constructability		
	Acceptability of existing overcrossings		
	Disruption to existing railroads		
	Disruption to and relocation of utilities		
Disruption to Communities	Displacements		
	Properties with access affected		
	Local traffic effects around stations		
	Local Traffic Effects along Route		
	Highway grade separations and closures		
Environmental Resources	Biological resources		
	Cultural resources		
	Parklands		
	Agricultural Land		
Natural Environment	Noise and Vibration		
	Visual/scenic resources		
	Geotechnical constraints		
	Hazardous Materials		

5.0 ANALYSIS SUMMARY AND CONCLUSIONS

Based on the results of this evaluation, it is recommended that ___ should be carried forward for further consideration into the preliminary engineering design and environmental review process.

APPENDIX A

DESIGN DRAWINGS PREPARED For EACH ALTERNATIVE